

Message Text

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PAGE 01 STATE 139811

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TO AMEMBASSY SEOUL IMMEDIATE

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C O N F I D E N T I A L STATE 139811

EXDIS

E.O. 11652: GDS

TAGS: PFOR, KS,JA,AS

SUBJ: ROK FOREIGN POLICY CHANGES: UNCURK

REF: A. SEOUL 4087 (NOTAL)

B. SEOUL 4119 (NOTAL)

C. USUN 2364 (NOTAL)

1. YOU MAY DRAW ON THE FOLLOWING IN FURTHER TALKS WITH
FONMIN AND OTHER KEY ROK OFFICIALS ON FOLLOW-UP TO ROKG
FOREIGN POLICY CHANGES.

2. WE CONCUR ISSUES SHOULD BE ADDRESSED WITH CAREFUL
ATTENTION TO INTER-RELATIONSHIP AND CUMULATIVE IMPACT.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 139811

WHETHER WE CAN MAINTAIN ONE NEGOTIATING PACKAGE THROUGHOUT

WILL OF COURSE DEPEND IN PART ON OTHER PARTIES. IN ANY EVENT, UNCURK TERMINATION AT 28TH GA IS LIKELY AND WE MUST GIVE SOME PRIORITY TO ASSURING THIS MANAGED SATISFACTORILY.

3. WE ACCEPT THAT THE TERMINATION OF UNCURK WOULD BE A VERY USEFUL STEP IN AVOIDING AN ACRIMONIOUS UNGA DEBATE. OUR BASIC QUALIFICATION IS THAT UNCURK'S TERMINATION BE WITHOUT PREJUDICE TO ITS PAST ACTIVITIES. WE AGREE WITH THE GENERAL TACTIC PROPOSED BY USUN (REF C) -- THAT WE ARRANGE WITH UNCURK MEMBERS THAT THEY RECOMMEND TERMINATION IN THEIR ANNUAL REPORT. HOWEVER, WE BELIEVE THAT, BEFORE MOVING AHEAD DECISIVELY TO MOBILIZE WIDE SUPPORT FOR SUCH A LOW-KEY UNGA RESOLUTION FORMALLY

ACCEPTING THE REPORT, WE SHOULD HAVE MORE CERTAIN INDICATION THAT THE OTHER SIDE WILL, IN FACT, INTRODUCE AN ALGERIAN-TYPE RESOLUTION. (SUCH A RESOLUTION WOULD, WE ASSUME, AIM AT BURYING UNCURK PUBLICLY, CONDEMNING ITS PAST ACTIVITIES.) WE BELIEVE IT PROBABLE THAT THEY WILL. IN THE EVENT THAT THEY DID NOT, HOWEVER, OUR INTRODUCING A RESOLUTION MIGHT ONLY STIMULATE THEM TO COME FORWARD WITH ONE OF THEIR OWN -- OR AT LEAST TO OPPOSE OURS -- ON THE ISSUE OF WHETHER UNCURK'S PAST ACTIVITIES SHOULD RECEIVE AT LEAST FORMAL TACIT UNGA APPROVAL. WE BELIEVE, THEREFORE, THAT IN THE INTEREST OF A MINIMALLY CONTENTIOUS DEBATE WE SHOULD WAIT BRIEFLY UNTIL THE OTHER SIDE'S INTENTIONS BECOME CLEARER BEFORE DECIDING FINALLY WHETHER TO MOVE FORWARD WITH OUR OWN RESOLUTION.

4. LOOKING TO SITUATION AT 28TH UNGA, UNCURK AND ALGERIAN ITEMS POSTPONED FROM 1972 GA WILL BE ON PROVISIONAL AGENDA ISSUED ABOUT JULY 20. AGENDA WILL BE CONSIDERED BY GENERAL COMMITTEE (GC) IN FIRST WEEK OF SESSION OPENING SEPTEMBER 18. SINCE POSTPONEMENT IS NOT ISSUE THIS YEAR, GC LIKELY TO INSCRIBE BOTH ITEMS AND ALLOCATE THEM TO FIRST (POLITICAL AND SECURITY) COMMITTEE. NORMALLY, DEBATE IN FIRST COMMITTEE COULD OCCUR MID-OCTOBER TO EARLY DECEMBER. WE ARE REVIEWING WHETHER WE HAVE PREFERENCE FOR DEBATE EARLY OR LATE IN SESSION.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 139811

5. IF WE DECIDED TO SEEK UNGA RESOLUTION APPROVING UNCURK REPORT, RESOLUTION WOULD BE ONE THAT WOULD SEEK QUIET DEMISE BY NOTING UNCURK REPORT AND DECIDING TO TERMINATE UNCURK WITHOUT PREJUDICE TO ITS PAST ACTIVITIES. THIS WOULD BE FACILITATED IF FRIENDLY DRAFT RESOLUTION WOULD BE NON-POLEMICAL AND ENDORSE CONCLUSIONS AND RECOMMENDATIONS IN UNCURK REPORT. THUS, UNCURK REPORT TO 28TH GA RECOMMENDING OWN TERMINATION OF CENTRAL IMPORT.

6. UNCURK REPORT WE HAVE IN MIND SHOULD RECALL PRESIDENT PARK'S JUNE 23 STATEMENT AND STEPS TAKEN IN PAST TWO YEARS TO ESTABLISH BETTER COMMUNICATIONS BETWEEN NORTH AND SOUTH KOREA. IN LIGHT THESE DEVELOPMENTS, UNCURK COULD CONCLUDE ATMOSPHERE FOR ACHIEVEMENT OF BROADER UN OBJECTIVES IN KOREA GREATLY IMPROVED AND SPECIFIC UNCURK ROLE LARGELY SUPPLANTED. REPORT SHOULD RECOMMEND UNCURK FUNCTIONS UNDER OCTOBER 7, 1950 GA RESOLUTION END BY SPECIFIC DATE, E.G., END OF UN FISCAL YEAR, DECEMBER 31, 1973. PHRASING WILL REQUIRE CAREFUL DRAFTING, GIVEN HISTORICAL POSITIONS ON UN COMPETENCE AND EMPHASIS ON REUNIFICATION THROUGH KOREA-WIDE ELECTIONS. MOREOVER, WHILE REPORT SHOULD DULY NOTE ROK POLICY INITIATIVES,

EXCESSIVELY PRO-ROKG TONE COULD INHIBIT GA SUPPORT FOR RESOLUTION ENDORSING UNCURK RECOMMENDATIONS, IF WE SHOULD DECIDE TO SEEK SUCH A RESOLUTION. WE PROPOSE THIS UNCURK REPORT AVOID, IF AT ALL POSSIBLE, REFERENCES TO UNC OR UN FORCES. OUR TACTICAL INTEREST IN UNGA WILL BE TO SEPARATE THESE ISSUES.

7. WE SHOULD NOW MOVE QUICKLY WITH UNCURK MEMBERS ON LANGUAGE OF RECOMMENDATIONS IN UNCURK REPORT. WE WOULD DEFER TO ROKG ON MODE FOR CONSULTATIONS, BUT HAVE NO OBJECTION TO DIRECT APPROACH BY EMBASSY TO AUSTRALIANS OR OTHER UNCURK MEMBERS. WE SHALL FOLLOW UP PROMPTLY WITH AUSTRALIA, NETHERLANDS, UK AND JAPAN. UNCURK REPORT SHOULD BE SUBMITTED TO UNNY BY EARLY AUGUST TO ENSURE TIMELY DISTRIBUTION TO DELEGATIONS. RUSH

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